



<b>Meeting</b>	Health and Environment Policy Committee
<b>Date and Time</b>	Wednesday, 3rd March, 2021 at 6.00 pm.
<b>Venue</b>	This meeting will be held virtually and a live audio stream can be listened to via <a href="http://www.winchester.gov.uk">www.winchester.gov.uk</a> .

**Note:** *Owing to the ongoing Covid-19 pandemic and government guidance, it will not be possible to hold this meeting in person. The Council has therefore made arrangements under the Coronavirus Act 2020, and subsequent Regulations permitting remote meetings, to hold the meeting virtually. If you are a member of the public and would like to listen to the audio stream of the meeting you may do so via [www.winchester.gov.uk](http://www.winchester.gov.uk)*

## AGENDA

### PROCEDURAL ITEMS

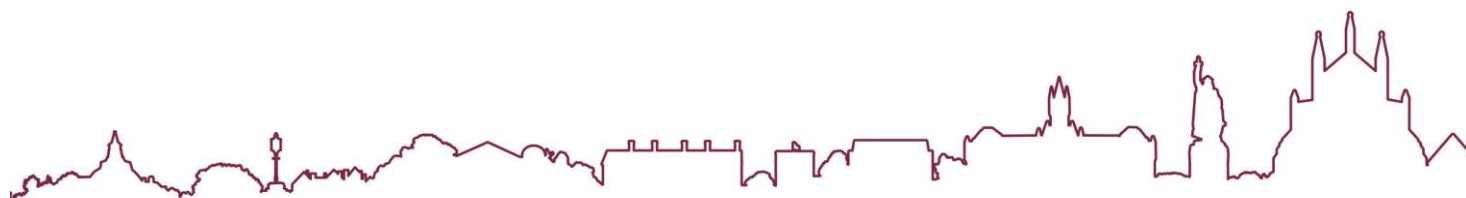
- 1. Apologies and Deputy Members**  
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.
- 2. Declarations of Interest**  
To receive any disclosure of interests from Members and Officers in matters to be discussed.

*Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests, personal and/or prejudicial interests in accordance with legislation and the Council's Code of Conduct.*

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.

- 3. Chairperson's Announcements**
- 4. Minutes** (Pages 5 - 10)

Minutes of the previous meeting held on 8 December 2020.



## BUSINESS ITEMS

### 5. Public Participation

To receive and note questions asked and statements made from members of the public on matters which fall within the remit of the Committee.

*NB members of the public are required to register with Democratic Services three clear working days before the meeting*

(contact: [democracy@winchester.gov.uk](mailto:democracy@winchester.gov.uk) or 01962 848 264).

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance.

Please contact Democratic Services **by 5pm on Thursday, 25 February 2021** via [democracy@winchester.gov.uk](mailto:democracy@winchester.gov.uk) or (01962) 848 264 to register to speak and for further details.

### 6. To note the Work Programme for 2020/21 (Pages 11 - 12)

### 7. AQMA Annual Update (Presentation) (Pages 13 - 22)

### 8. Carbon Neutrality Action Plan Update (Presentation) (Pages 23 - 36)

**Lisa Kirkman**  
**Strategic Director: Resources and Monitoring Officer**

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



23 February 2021

Agenda Contact: Claire Buchanan, Senior Democratic Services Officer  
Tel: 01962 848 438 Email: [cbuchanan@winchester.gov.uk](mailto:cbuchanan@winchester.gov.uk)

*\*With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website [www.winchester.gov.uk](http://www.winchester.gov.uk)*

## **MEMBERSHIP**

**Chairperson:** Clear (Liberal Democrats)

**Vice-Chairperson:** Laming (Liberal Democrats)

### **Conservatives**

McLean  
Pearson  
Read  
Scott

### **Liberal Democrats**

Achwal  
Bell  
Hutchison  
Williams

## **Deputy Members**

Brook and Gemmell

Becker and Green

Quorum = 4 members

## **PUBLIC PARTICIPATION AT VIRTUAL MEETINGS**

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

## **FILMING AND BROADCAST NOTIFICATION**

This meeting may be recorded and broadcast live on the Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#).

## **VOTING**

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.
- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

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# Public Document Pack Agenda Item 4

## **HEALTH AND ENVIRONMENT POLICY COMMITTEE**

**Tuesday, 8 December 2020**

Attendance:

Councillors  
Clear (Chairperson)

Laming  
Achwal  
Bell  
Hutchison  
McLean

Pearson  
Read  
Scott  
Williams

Others in attendance who addressed the meeting:

Councillors Horrill, Porter (Cabinet Member for Built Environment and Wellbeing) and Tod (Cabinet Member for Service Quality and Transformation).

Others in attendance who did not address the meeting:

Councillors Cook and Murphy (Cabinet Member for Climate Emergency)

[Full audio recording and video recording](#)

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1. **APOLOGIES AND DEPUTY MEMBERS**

All members were in attendance.

2. **DECLARATIONS OF INTEREST**

No disclosures of interest were declared.

3. **CHAIRPERSON'S ANNOUNCEMENTS**

There were no Chairperson's announcements.

4. **MINUTES**

RESOLVED:

That the minutes of the previous meeting held on 30 September 2020, be approved and adopted.

## 5. **PUBLIC PARTICIPATION**

Chris Gillham (on behalf of Winchester Friends of the Earth), addressed the committee regarding agenda items 7 (Winchester Movement Strategy) and item 10 (AQMA Annual Update). Phil Gagg (on behalf of WinACC), John Beveridge (on behalf of the City of Winchester Trust) and Councillor Horrill addressed the committee regarding agenda item 7 (Winchester Movement Strategy) and Phil Joyce (on behalf of Extinction Rebellion) addressed the committee regarding item 8 (Petition – Winchester Extinction Rebellion). A summary of their comments are set out as follows:

In summary, Chris Gillham stated that the Winchester Friends of the Earth appreciated the efforts given to the Movement and Access Strategy. However concerns were raised in respect of the rationale for priority three and questioned why reference the declaration of climate emergency had been omitted. , with no clear purpose relatable to the vision and priorities. . In respect of agenda item 10, Mr Gillham stated that due to the significant health consequences of air pollution, they were concerned to see the proposals to reduce the area of the Air Quality Management Area and considered that this proposal sent out the wrong message.

In summary, Phil Gagg stated that the work carried out to date on the Movement Strategy was welcomed. However, due to transport resulting in under 60% of the districts emissions, WinAcc considered that the Strategy needed to align more closely with the Carbon Neutrality Action Plan (CNAP) to enable to Strategy to bring about a carbon reduction equal to 60% of the district's carbon emissions by 2030, with more work required to demonstrate how the Strategy would deliver its share of the CNAP. Mr Gagg made reference to the need to quantify co2 reduction targets, detail of the concentration of traffic reduction encouraging modal transfer to walking and cycling, which he stated was strongly supported by the public. He concluded that a robust carbon reduction framework was crucial to achieving targets.

In summary, John Beveridge stated that it was important to ensure that maximum consensus regarding traffic reduction in Winchester was achieved. Traffic changes should be experimented in the first instance. Other areas (such as Durham & York) that had successfully introduced low car zones, could be considered as an example.

In summary, Councillor Horrill stated that she agreed with the various points raised by the public speakers and that this initiative was hugely important for the district. The level of cooperation between the Council and Hampshire County Council was important and the clear way forward given the County Council's responsibility for Highways. Fundamental to the report was the need to remove traffic from the town centre to allow more of the important initiatives to take place successfully and to provide more safe space for pedestrians and cyclists. It was recognised that Park and Ride was very significant to this and that progress in this respect within the report still appeared to remain slow. It was noted that the Vaultex site was providing additional provision, but that further changes were necessary to Park and Ride services in order to fully deliver pedestrian and cycling access. Councillor Horrill stated that the Scrutiny Committee had

requested data collected by officers in developing the next phase of the Movement Strategy but that this had not yet been made available.

In conclusion, Councillor Horrill asked if the Chairperson would be able to facilitate the availability of this data to ensure all Members and interested parties were kept informed of future phase progress.

In summary, Phil Joyce stated that he welcomed the work already carried out to social distancing following the submission of the petition by Extinction Rebellion Winchester earlier in the year, but considered that further progress on traffic reduction was essential with simple measures that could be implemented to achieve much at low cost, with interventions such as bus gates and inner city car park closures being critical to reducing traffic volumes. Mr Joyce made reference to the outcomes of the 'Winchester Thinking Ahead' conference in 2016, the five polls carried out by WinACC and the nationwide survey by the Department for Transport (DfT) in 2020, which all consistently found that tackling traffic congestion in town centres was a priority for people by restricting vehicle access and creating more 'car free' pedestrian areas.

The Chairperson thanked those who addressed the committee for their contribution. Councillor Tod provided a full response to the comments made.

6. **TO NOTE THE WORK PROGRAMME FOR 2020/21**

RESOLVED:

That the work programme for 2020/21 be noted.

7. **UPDATE ON THE WINCHESTER MOVEMENT STRATEGY (PRESENTATION)**

The committee noted that a revised presentation had been made available prior to the meeting on the Council's website [here](#).

Councillor Tod provided an update and clarified that this was a joint project with Hampshire County Council, with a scope primarily regarding the City of Winchester, focussing on reducing traffic. He stated that the next Board meeting was due to take place shortly, which would include the approval to release phase two of the works, together with options and data detail. This information would be made available to Members in due course.

The Chairperson welcomed Geoff Hobbs, Principal Transport Planner from Hampshire County Council to the meeting who, together with the Head of Programme, gave a presentation on the priorities for movement across Winchester, the joint studies and the progress made to date and delivery going forward.

Members asked questions and raised comments which were responded to by relevant officers and the Cabinet member accordingly

RESOLVED:

That the content of the presentation be received and the comments of the Committee be noted.

8. **PETITION - EXTINCTION REBELLION WINCHESTER (SAFER STREETS, POST COVID 19) (PRESENTATION)**

The Head of Programme outlined the details of the petition submitted by Extinction Rebellion Winchester which was submitted and considered by Council at its meeting on 8 July 2020 and was referred to the committee for further consideration and response. The committee received a presentation which is available on the Council's website [here](#).

Members asked questions and raised comments regarding travel safety for all, with the increased use of electric scooters and electric bikes as well as those walking and cycling, which were responded to by officers and the Cabinet member accordingly.

In conclusion, the Chairperson announced that the Head of Programme would provide a full response to all the points raised within the petition submitted by Extinction Rebellion Winchester and thanked Phil Joyce for addressing the committee on this matter.

**RESOLVED:**

That the contents of the presentation be received, the comments of the committee be noted and a full response to the petition submitted by Extinction Rebellion Winchester be provided by the Head of Programme.

9. **HEALTH PARTNERSHIP ARRANGEMENTS (PRESENTATION)**

Councillor Porter provided an update on the Council's latest position with its health partnerships arrangements in response to the key strategic and policy issues facing the Council and the Service Lead: Communities and Wellbeing gave a presentation on the positive strong partnerships that have been developed, an update on the progress of the Winchester and District Health and Wellbeing Board and sought the views of the committee on a number of proposals for its delivery going forward. The presentation is available on the Council's website [here](#).

Members asked questions and raised comments regarding public health and hospital facilities, issues arising in areas of deprivation, the need for engagement with the clinical commissioning groups (CCGs), and all health groups, providers and partnerships which were responded to by officers and the Cabinet member accordingly.



RESOLVED:

That the contents of the presentation be received and the comments of the committee be noted

10. **AQMA ANNUAL UPDATE (PRESENTATION)**

The Chairperson announced that due to the late running time, the presentation of this item would be deferred for consideration at a future meeting of the committee or Member briefing, to be advised in due course.

The presentation is available on the Council's website [here](#).

RESOLVED:

That the presentation be deferred for consideration at a future meeting or briefing to be advised in due course.

The meeting commenced at 6.00 pm and concluded at 8.35 pm

Chairperson

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## HEALTH AND ENVIRONMENT POLICY COMMITTEE – SCHEDULED ITEMS OF BUSINESS ETC

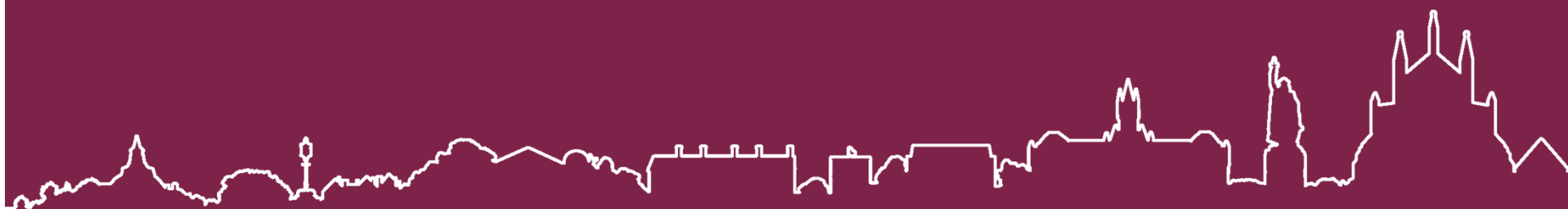
3 MARCH 2021					
	BUSINESS	LEAD OFFICER	COMMITTEE DATE		STATUS/COMMENT
	AQMA Annual Update - Presentation	David Ingram	8 December 2020	3 March 2021	Presentation – deferred from 8 December 2020
	Carbon Neutrality Plan - Update	Steve Lincoln	3 March 2021		Standing Item

Other reports are provisionally listed to come forward to the Health & Environment Policy Committee during 2020/21 are as follows: (Meeting date to be confirmed)

11	Enforcement Policy	Date TBC
	Tree Policy	Date TBC
	Local Plan Update	Date TBC
	Mental Health - Understanding of Service Provision (Title TBC)	Date TBC
	Progress Update – Community and Wellbeing Strategy (Standing Item) – S Robbins	Moved to 6 July 2021
	Progress Update – Movement Strategy (Standing Item) – A Hickman	Moved to 6 July 2021 – date tbc
	Street Cleaning & Grounds Maintenance Update (including update on grass verges) – C Williams	Date TBC



# Air Quality Update 2020



# Overview / Refresher

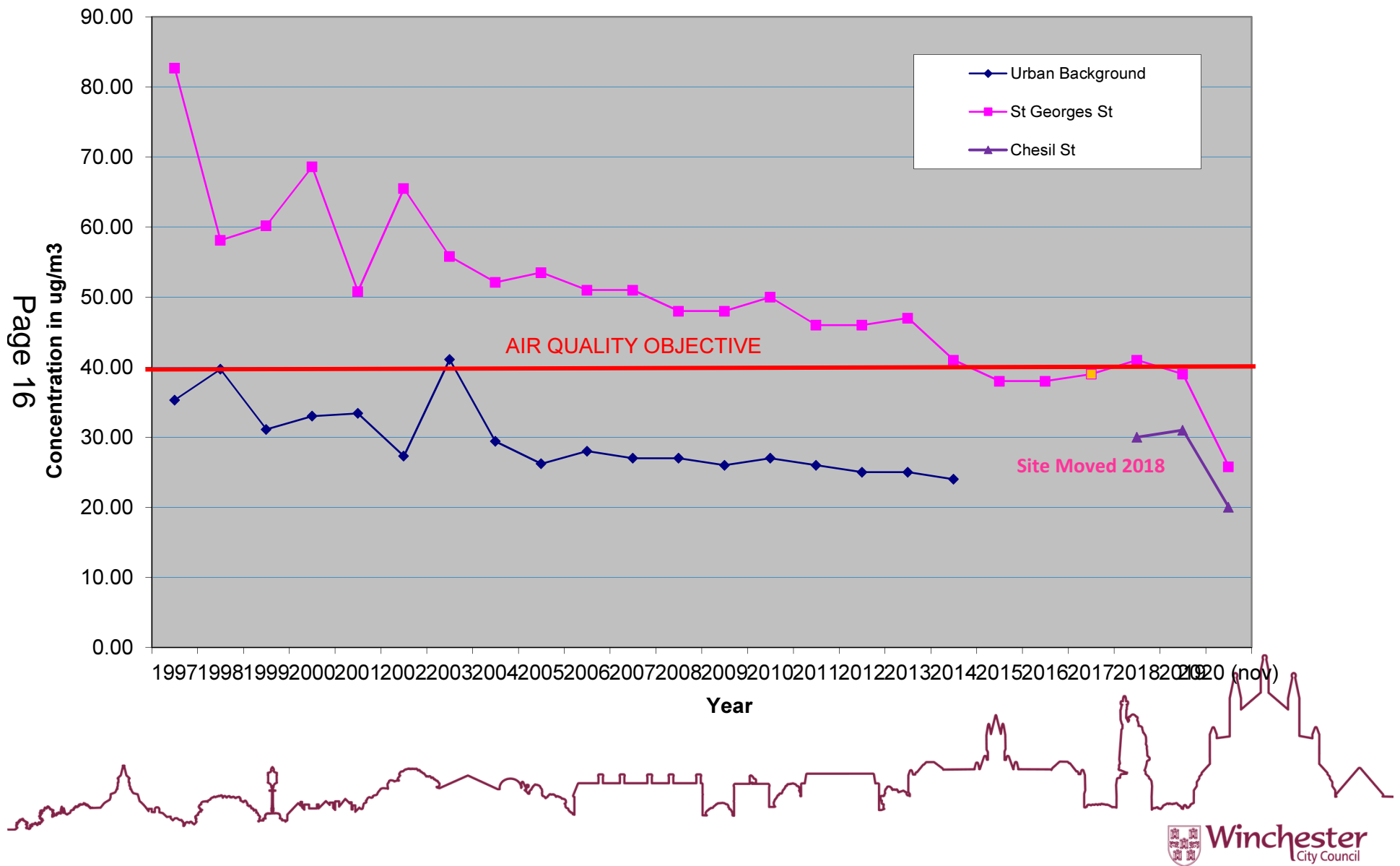
- Air Quality Management Area – Winchester town centre and main arterial routes
- Monitoring for Nitrogen dioxide (NO<sub>2</sub>) & Particulates (PM<sub>10</sub> and PM<sub>2.5</sub>)
- Complying with NO<sub>2</sub> daily mean standard and PM<sub>10</sub> standards both daily and annual mean.
- Due to Covid influenced drop in traffic and a corresponding improvement in air quality, AQMA marginally meeting NO<sub>2</sub> **annual mean** standard of 40µg/m<sup>3</sup>
- 2 static air quality monitoring stations
  - Chesil Street (Nr Chesil Rectory) NO<sub>2</sub> only
  - St Georges Street (r/o God Begot House) NO<sub>2</sub> and PM<sub>10</sub> & PM<sub>2.5</sub> since Feb'20
- 1 AQMesh analyser on Romsey Road (Arbour Court) **indicative monitoring** of NO<sub>2</sub> and PM10 & PM2.5 since Dec'18
- 26 Nox diffusion tubes in the City and a further 8 Nox diffusion tubes in the wider district, monitoring annual mean trends over time.
- AQ Data publically available on line <http://www.ukairquality.net/home/map>



# Current AQMA

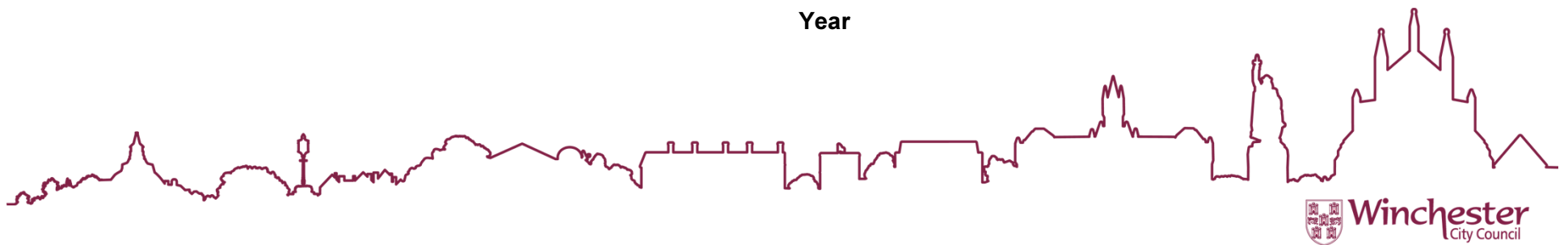
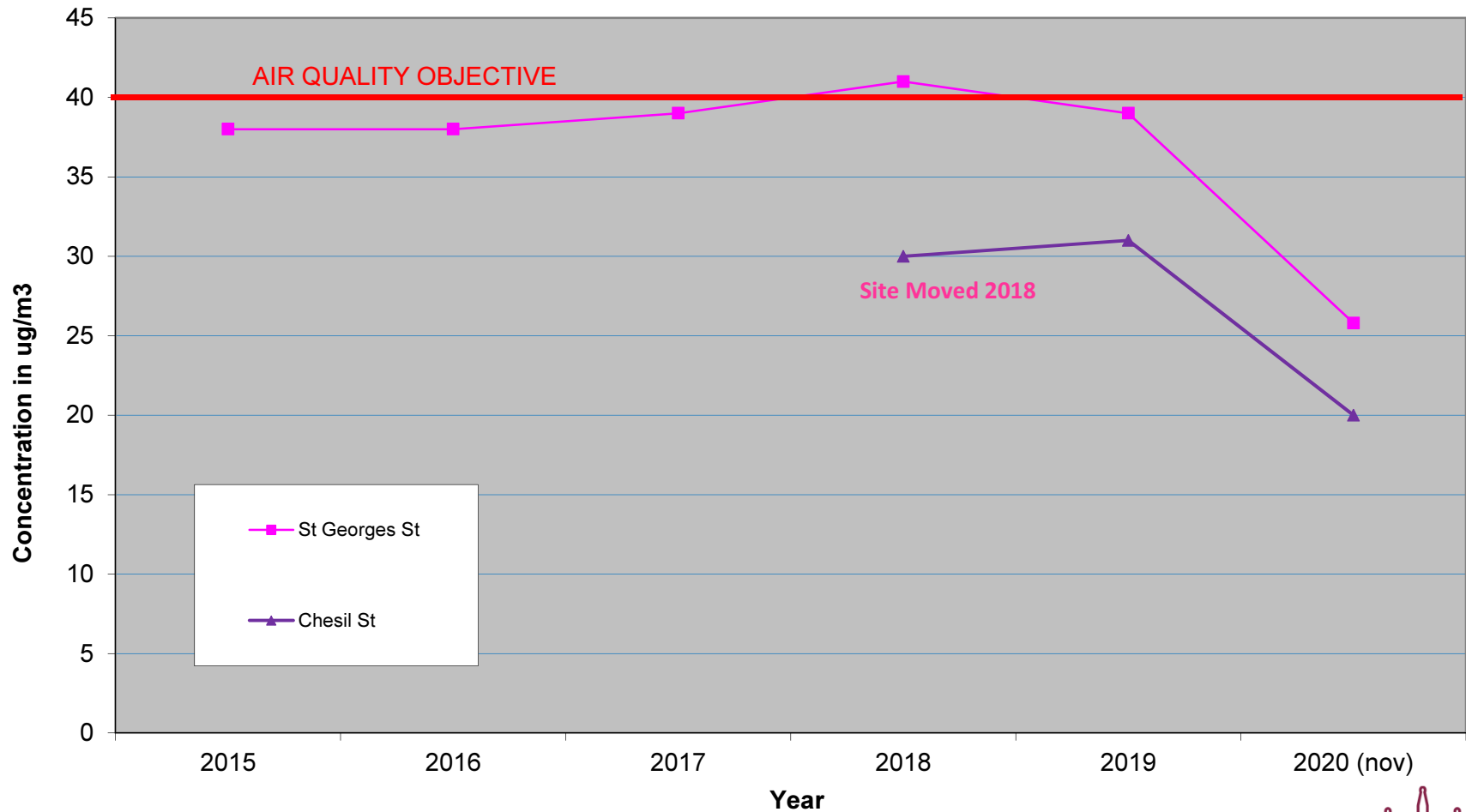


# NO<sub>2</sub> (annual mean) AQMS Results since 1997

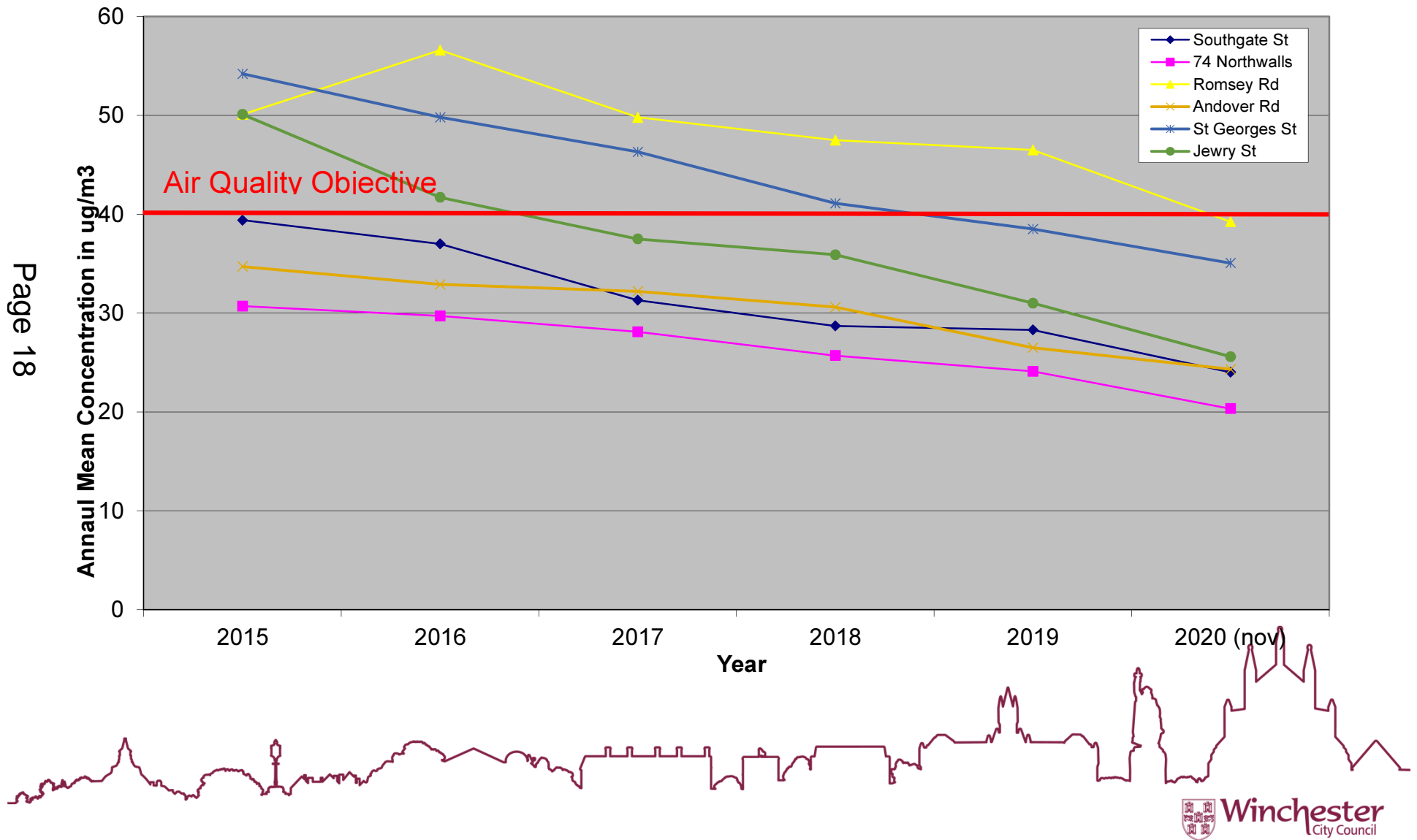




# NO<sub>2</sub> (annual mean) AQMS Results since 2015

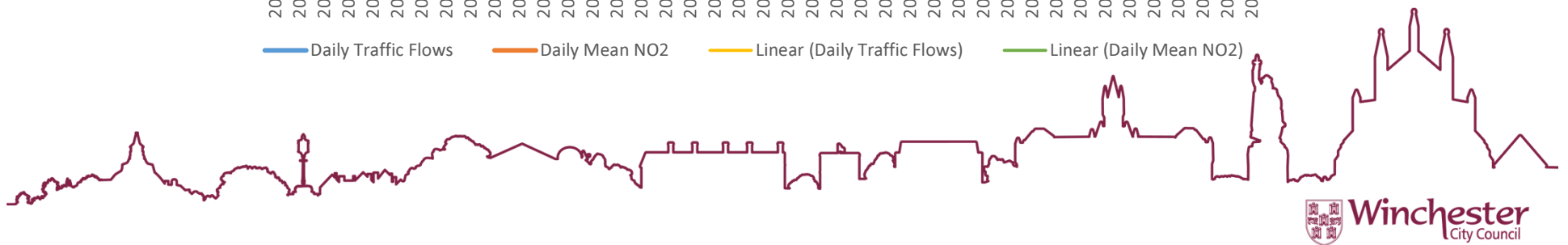
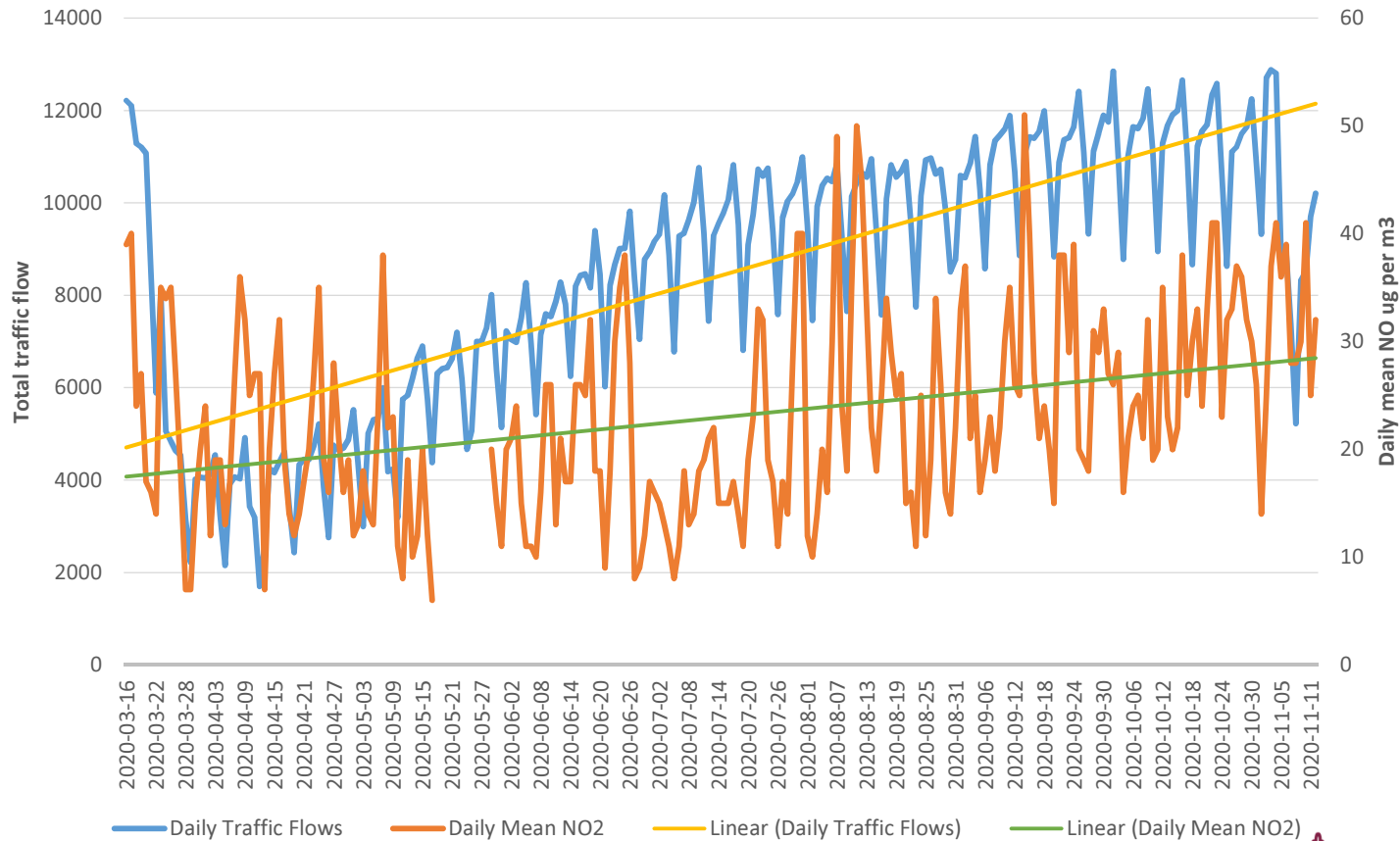


# NO<sub>2</sub> Diffusion Tube Data (Highest level city centre locations)



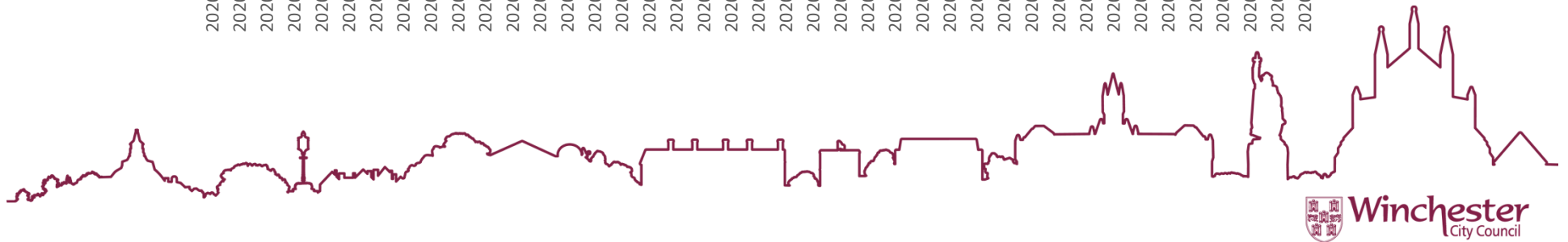
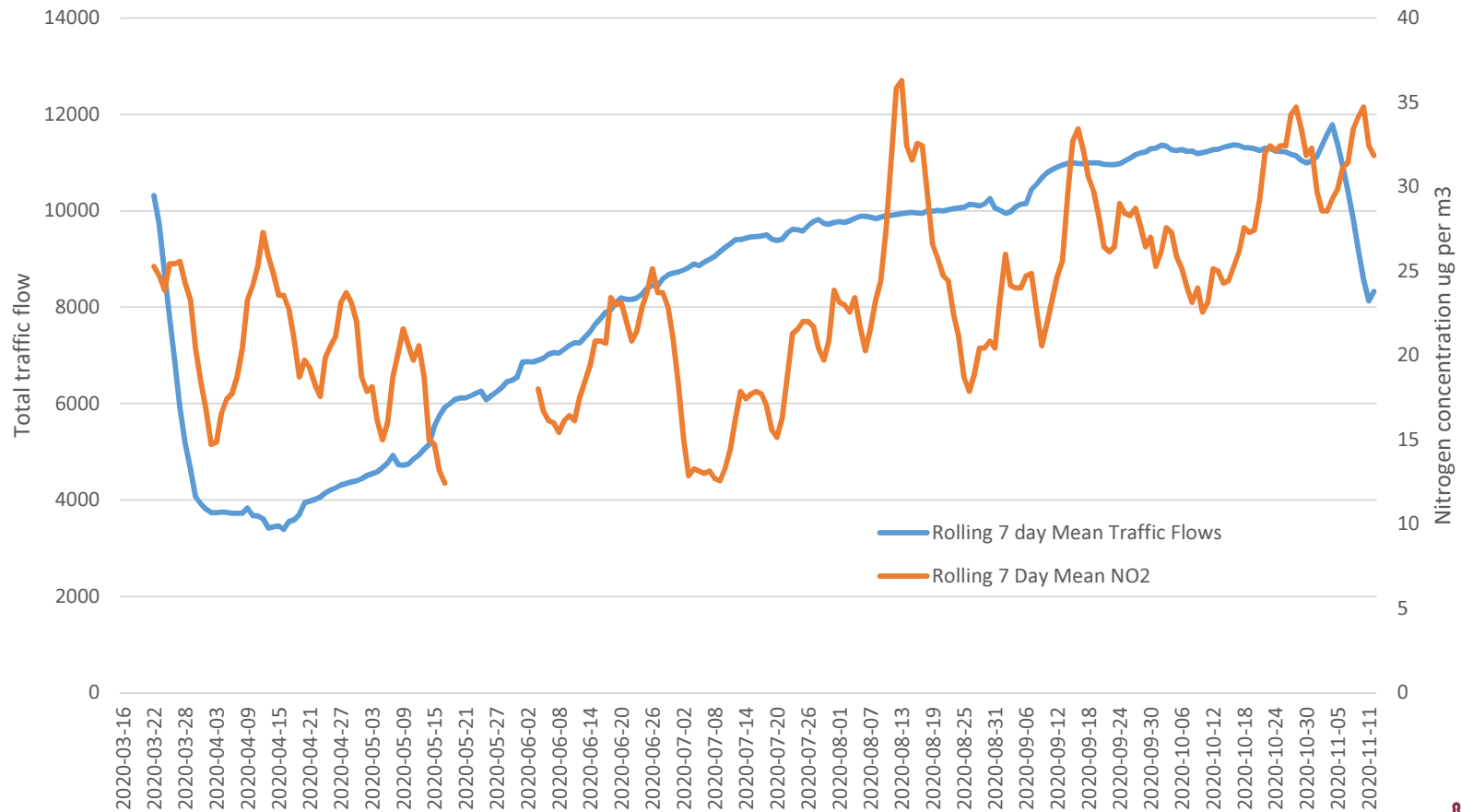
# Air Quality during Covid (1)

## Daily Averages for Traffic and Air Quality St Georges St Winchester 2020















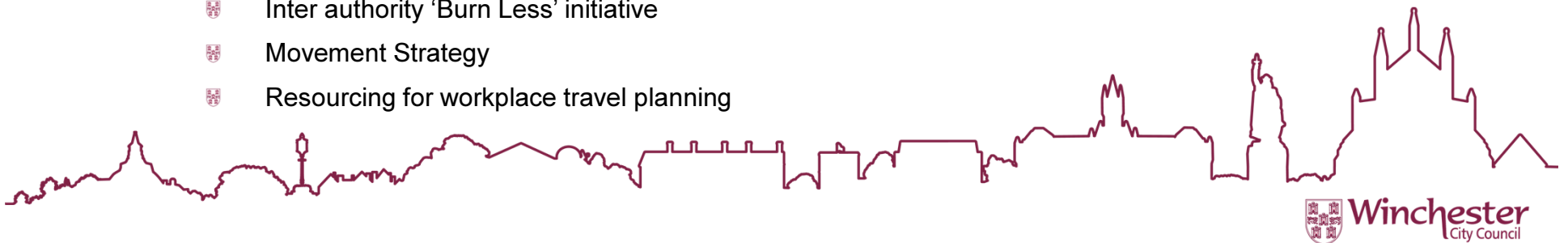
# Air Quality during Covid (2)

Air Quality St Georges St Winchester 2020



# Air Quality 2021 - 2023

-  Due to the impact of Covid on traffic levels, we do not expect 2021 data to continue the trend and plan to reposition accordingly .
-  Move AQMS NOx analyser - imminent install on Romsey Road for 2021
-  FIDAS Monitor on St Georges St will collect continuous data for PM10 and PM2.5 in line with Government's future Environment Bill expectations
-  Air Quality Steering Group to consider review of AQAP in the Spring, subject to the provisions set down in the proposed Environment Bill 2021.
-  Although some confidence that AQMA could be reduced to focus on higher NO<sub>2</sub> area (Romsey Road & St George St), equally new more stringent PM2.5 levels necessitate a cautionary approach.
-  Now and in the future
  -  Electric Vehicle Network
  -  Air Quality Supplementary Planning Document (Jan Cabinet)
  -  Differential Parking Tariffs
  -  Inter authority 'Burn Less' initiative
  -  Movement Strategy
  -  Resourcing for workplace travel planning



# Questions



# Winchester Carbon Neutrality Action Plan 2020-2030

## Programme update – transport and behaviour change

### Housing & Environment Policy Committee 3 March 2021



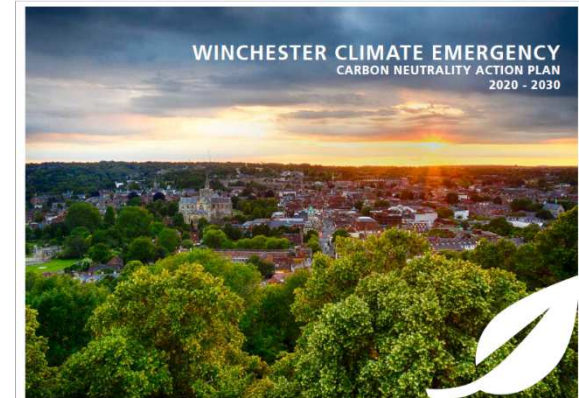
# QUESTIONS FOR THE POLICY COMMITTEE

- What should be the focus for the council in the year ahead to make transport more sustainable?
- Does the insight provided in the presentation about people's willingness to change behaviours reflect your sense of the feeling in Winchester district?
- What approaches can we adopt in the coming year that will most successfully lead to long-term behaviour change amongst residents and other stakeholders in the district?





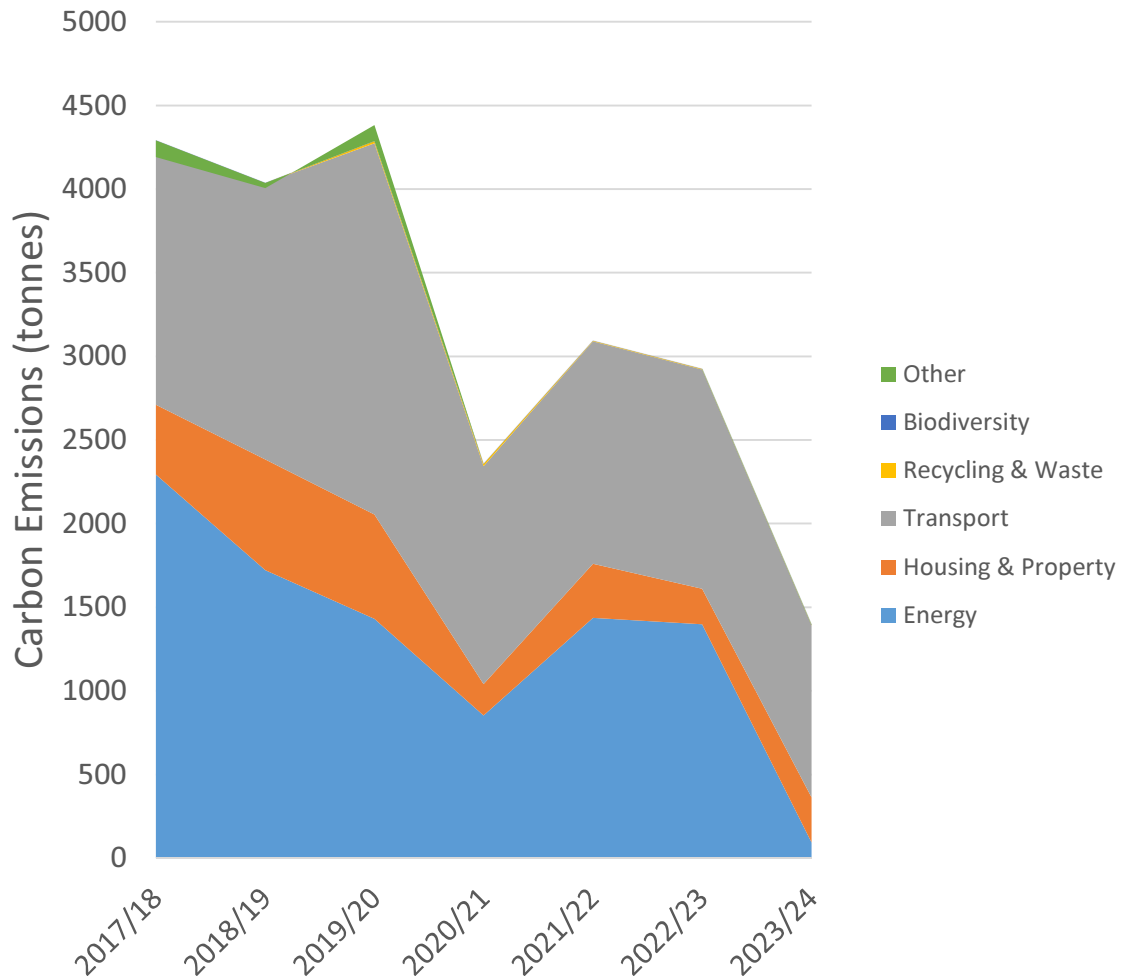
# CARBON NEUTRALITY ACTION PLAN – ONE YEAR ON...



- Progress on all priorities
- Council carbon footprint down 11.7%  
(like for like comparison with previous year)
- Nearly £6M external funding secured
- Positive engagement with stakeholders
- COVID has reduced travel and commuting
- But more progress is needed on transport and behaviour change

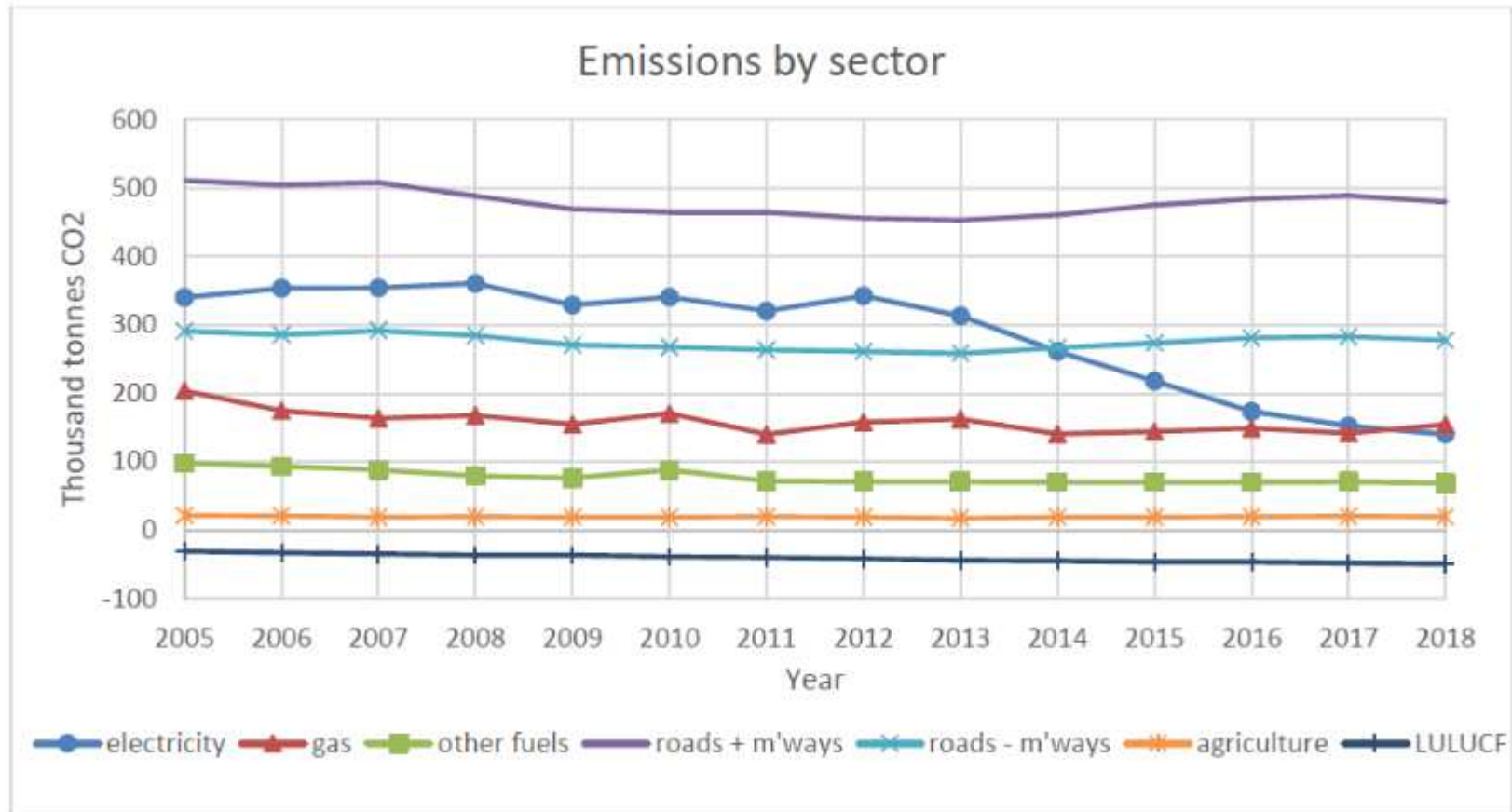
# TRANSPORT

Carbon Emission of Council Operations



By 2024 we expect that the majority of the council carbon footprint will relate to transport

# TRANSPORT



In 2018 road transport (even excluding motorways) made by far the largest contribution to the district carbon footprint

# TRANSPORT

- Carbon Neutrality Action Plan identifies actions:
  - Decarbonisation of the P&R fleet
  - Increased take up of public transport services
  - Ongoing roll out of EV charging, including as part of the council's housing stock
  - Promotion of active travel, including e-mobility initiatives
  - Reduction in staff commuting
- Revised Council Plan seeks to improve on statutory clean air standards
- Ongoing work includes:
  - Winchester Movement Strategy
  - Review of the Countywide Local Transport Plan during 2021

# TRANSPORT

- Lack of capacity to develop sustainable transport solutions
- Proposal to establish a permanent post within the Transport team to deliver the Winchester Movement Strategy
- Further work could be commissioned to undertake work not achieved through Winchester Movement Strategy, such as:
  - District wide local cycling and walking improvement plan
  - Travel options awareness raising and campaigns

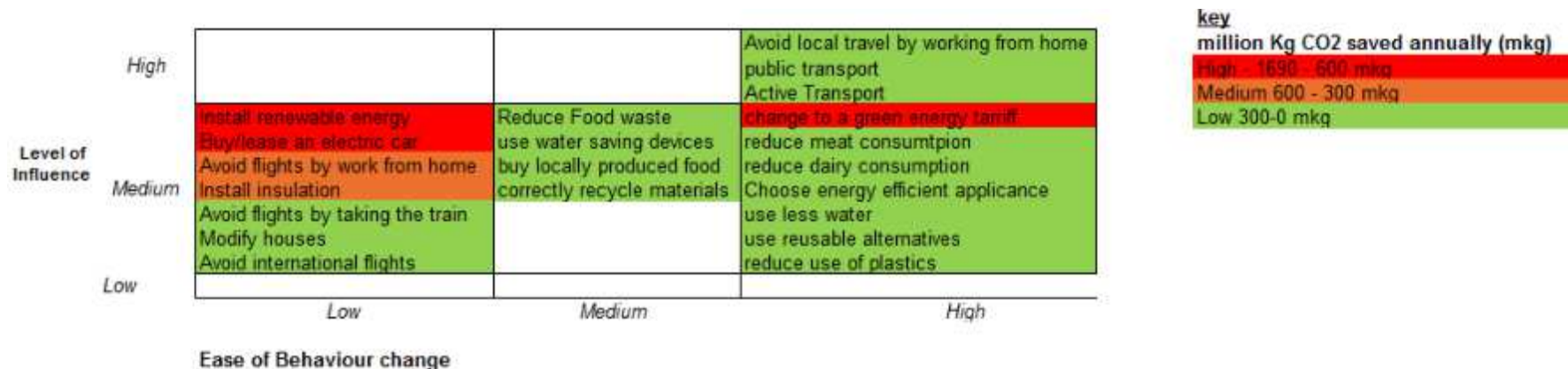
# BEHAVIOUR CHANGE

<b>Climate Change</b> <b>Behavioural Action Plan</b>	<b>1</b> Install renewable energy Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>1690</b> Ease of Behaviour change: Low Level of Influence: Medium	<b>2</b> Change to a green energy tariff Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>1303</b> Ease of Behaviour change: High Level of Influence: Medium	<b>3</b> Buy/lease an electric car Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>637</b> Ease of Behaviour change: Low Level of Influence: Medium	<b>4</b> Avoid flights by working from home Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>373</b> Ease of Behaviour change: Low Level of Influence: Medium	<b>5</b> Install insulation Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>321</b> Ease of Behaviour change: Low Level of Influence: Medium
<b>6</b> Avoid flights by taking the train Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>152</b> Ease of Behaviour change: Low Level of Influence: Medium	<b>7</b> Reduce food waste Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>136</b> Ease of Behaviour change: Medium Level of Influence: Medium	<b>8</b> Avoid international flights Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>101</b> Ease of Behaviour change: Low Level of Influence: Medium	<b>9</b> Reduce meat consumption Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>84</b> Ease of Behaviour change: High Level of Influence: Medium	<b>10</b> Use water saving devices Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>80</b> Ease of Behaviour change: Medium Level of Influence: Medium	<b>11</b> Reduce dairy consumption Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>76</b> Ease of Behaviour change: High Level of Influence: Medium
<b>12</b> Avoid local travel by working from home Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>70</b> Ease of Behaviour change: High Level of Influence: High	<b>13</b> Public Transport Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>45</b> Ease of Behaviour change: High Level of Influence: High	<b>14</b> Choose energy efficient appliances Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>31</b> Ease of Behaviour change: High Level of Influence: Medium	<b>15</b> Buy locally produced food Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>17</b> Ease of Behaviour change: Medium Level of Influence: Medium	<b>16</b> Active Transport Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>16</b> Ease of Behaviour change: High Level of Influence: High	<b>17</b> Use less water Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>4</b> Ease of Behaviour change: High Level of Influence: Medium
<b>18</b> Correctly recycle materials Opportunity Size (millions of kg CO <sub>2</sub> annually) <b>3</b> Ease of Behaviour change: Medium Level of Influence: Medium	<b>19</b> Make ethical food choices Ease of Behaviour change: Medium Level of Influence: Medium	<b>20</b> Reduce use of plastics Ease of Behaviour change: High Level of Influence: Medium	<b>21</b> Modify my home to be more resilient to heat and drought Ease of Behaviour change: Low Level of Influence: Medium	<b>22</b> Modify my house to be more resilient to storms and flooding Ease of Behaviour change: Low Level of Influence: Medium	<b>23</b> Use reusable alternatives Ease of Behaviour change: High Level of Influence: Medium

(From HCC Climate Change Behavioural Insights Report, 2020)

- We can identify what interventions are likely to be successful and their likely impact

# BEHAVIOUR CHANGE



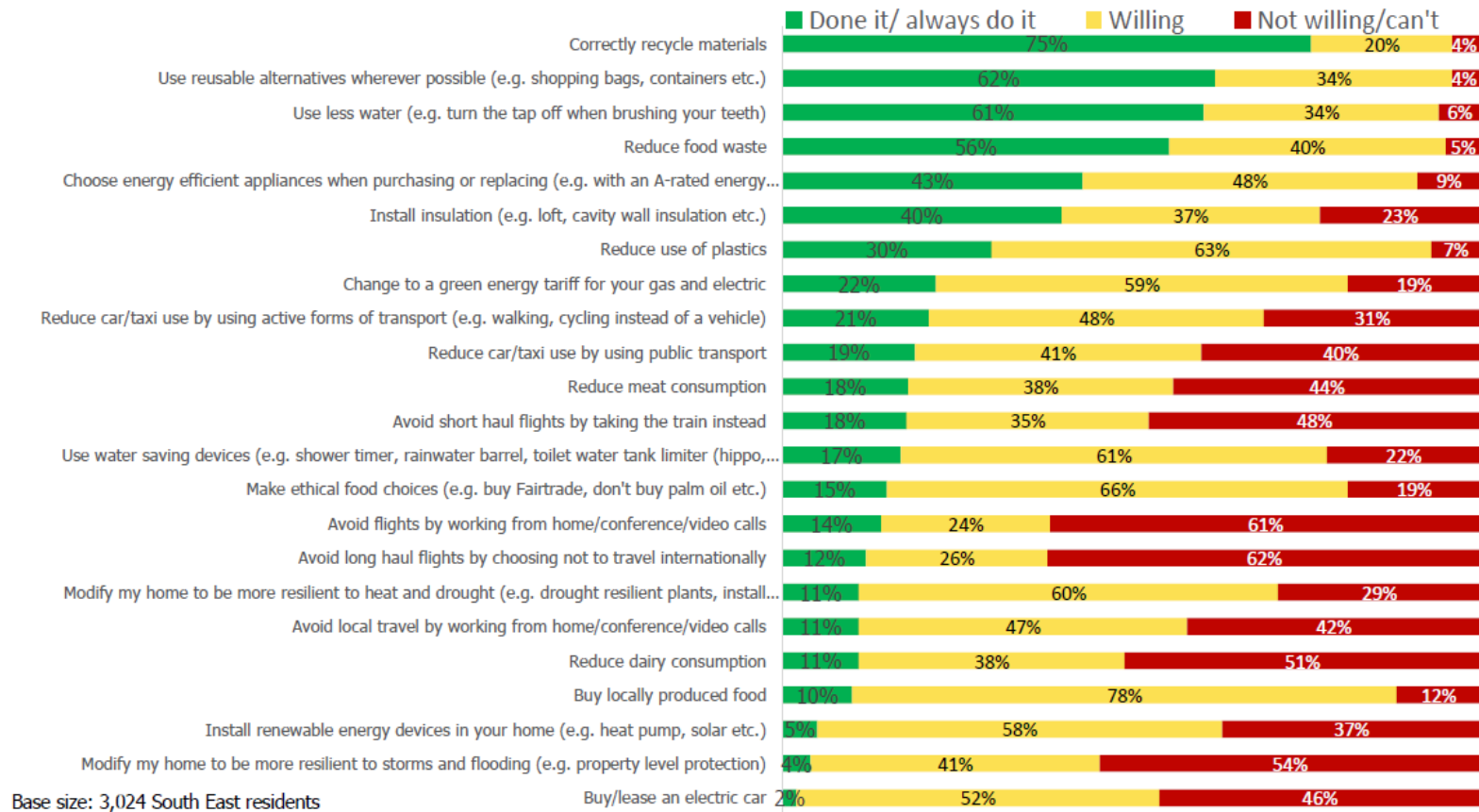
For example:

- Using public transport or active forms of travel are easily achieved but save relatively little in CO2
- Installing renewable energy and buying/leasing an electric vehicle can save the most CO2, but there are difficulties in creating behaviour change
- Changing to a green energy tariff is one of the top three CO2 savers and is easily changed



# BEHAVIOUR CHANGE

Majority of people believe they always recycle and reuse

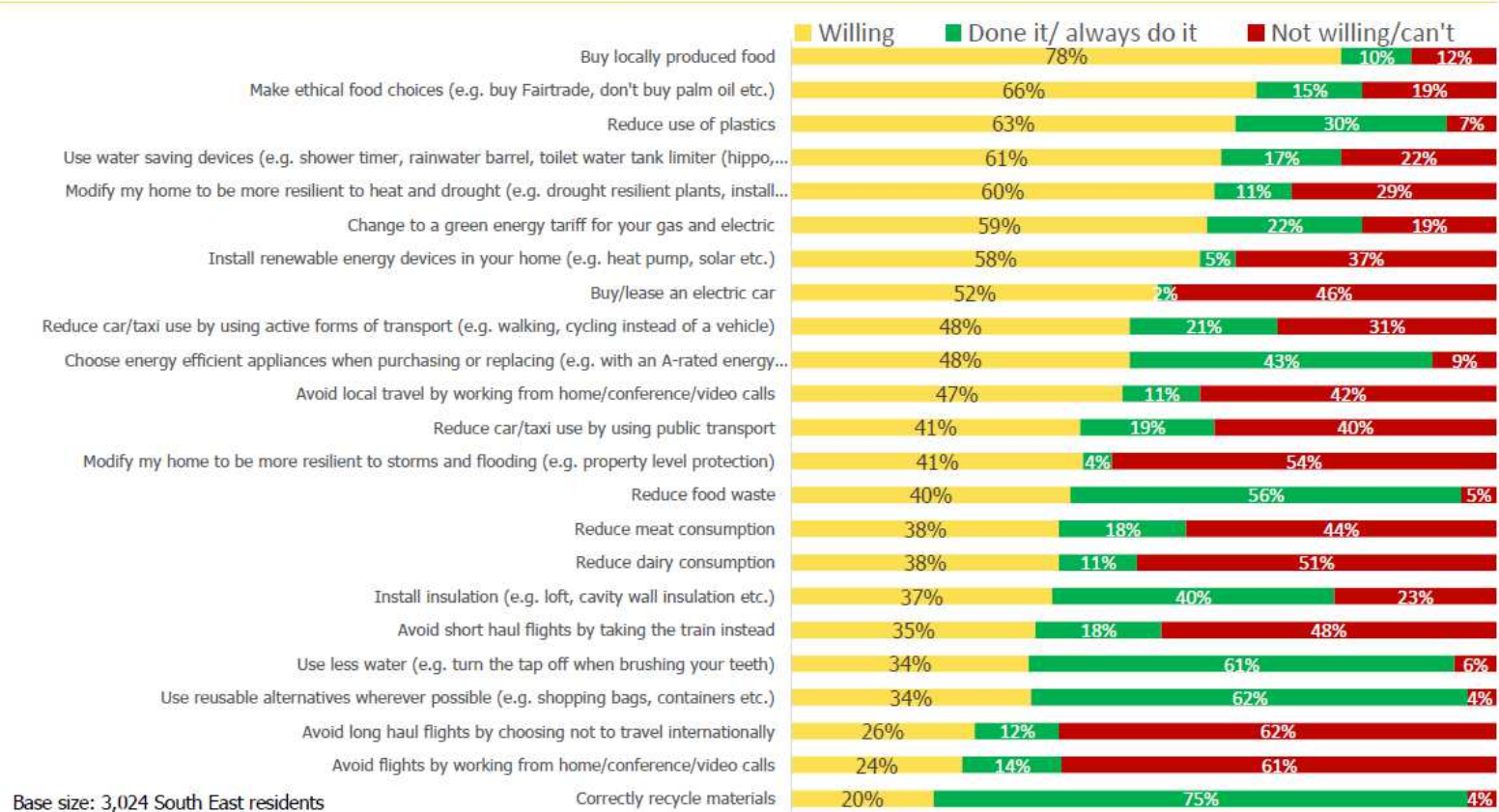


(From HCC Climate Change Behavioural Insights Report, 2020)



# BEHAVIOUR CHANGE

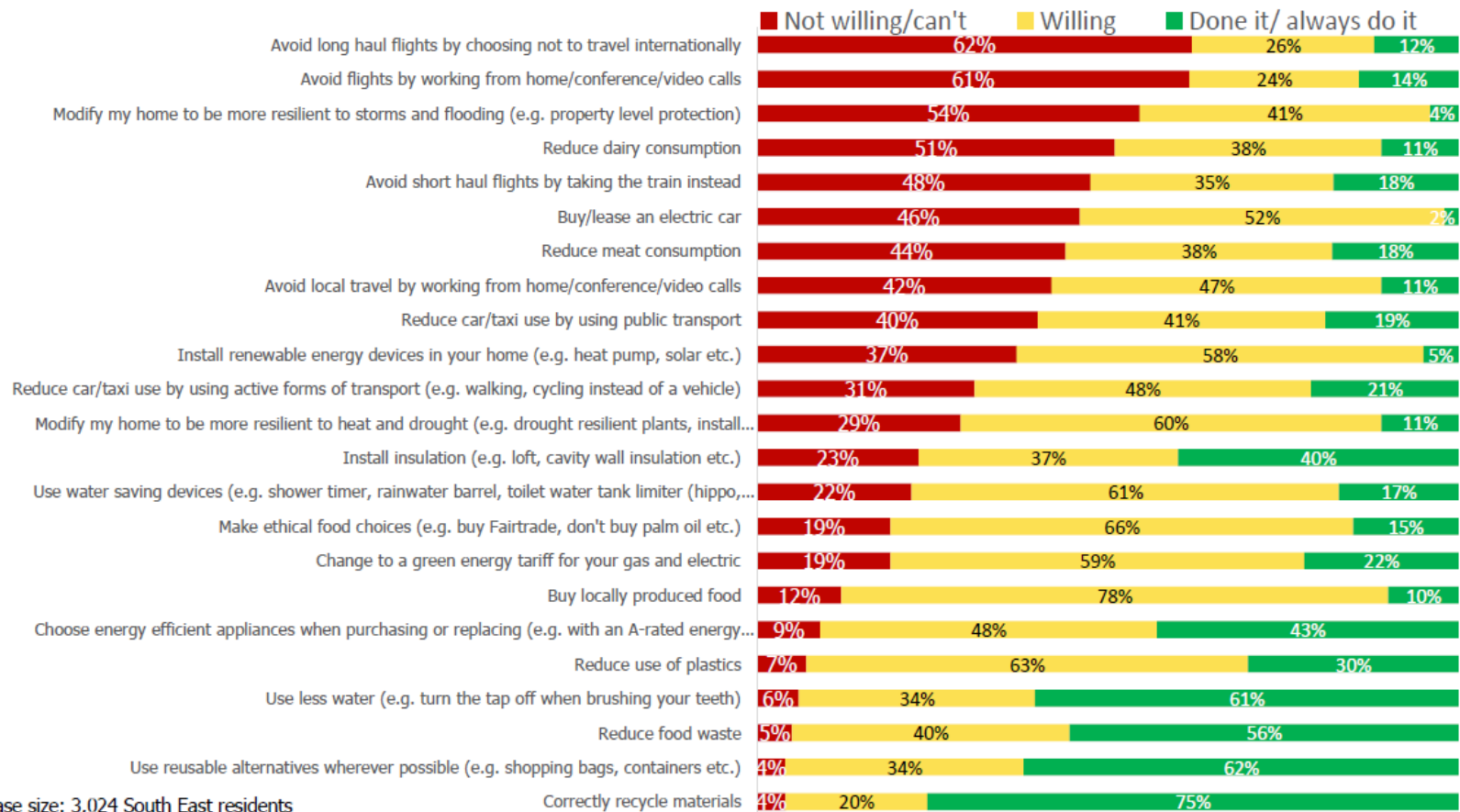
Willingness is concentrated in food choices and improvements at home



(From HCC Climate Change Behavioural Insights Report, 2020)

# BEHAVIOUR CHANGE

Resistance strongest for flying, storm resilience, electric cars and meat and dairy reduction



Base size: 3,024 South East residents

(From HCC Climate Change Behavioural Insights Report, 2020)

## BEHAVIOUR CHANGE

- Lack of capacity to deliver a proactive communications and engagement campaign to drive long-term behaviour change
- New post of Communications Campaigns Officer with dedicated time for this work, whose work will include:
  - Press releases, publications and content for website and social media
  - Campaign branding and production of infographics and other visual material
  - Targeted messaging around manageable lifestyle changes
  - Promotion of national campaigns, events and activities
  - Sharing success stories from other organisations contributing to the drive for carbon neutrality

# QUESTIONS FOR THE POLICY COMMITTEE

- What should be the focus for the council in the year ahead to make transport more sustainable?
- Does the insight provided in the presentation about people's willingness to change behaviours reflect your sense of the feeling in Winchester district?
- What approaches can we adopt in the coming year that will most successfully lead to long-term behaviour change amongst residents and other stakeholders in the district?

